#### Maine's Rivers and Lakes: 430 Towns and 30 Plantations

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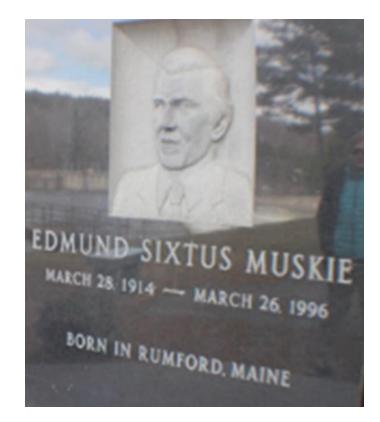
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### Objectives

- Thematic, Historical Overview
- How and Why did we Get Here?
- Outline some Dismal Realities
- Is Governance Capable of dealing with the Challenges?



#### 1600: Subsistence & Exploration

- The Great Dying
- Governance: Glooskap's Lessons
  - Imperial regulations on trade
- Paradigms: TEK; Use rights vs. English farming patterns, Crown grants and monopolies

# 1900 Mass electricity supply& Rivers become Sewers

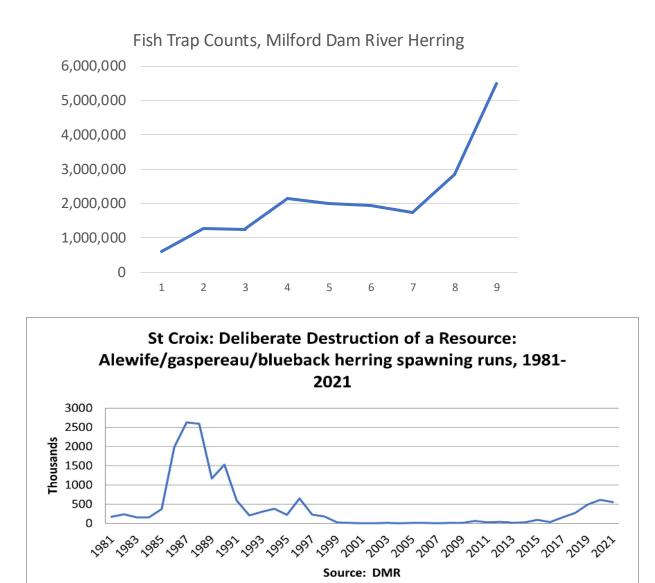
- Mainstem dams get Bigger –and then MUCH bigger
- Governance: Legislatures address conflicts one at a time
- After 1920: Federal Power Act
- Paradigm: "Coordinated River Development"
- Manufacturing grows on wildlands periphery (paper); Urban wastes into Rivers





### By year 1950 "Novel Ecosystems"

- 11 Largest lakes are impoundments
  - Some are prized fishery and recreational assets!
- Introduced fish and other creatures (legacy in part of late 19<sup>th</sup> c. "science")
- Extensive modification of streams: removing mainstem dams not enough for some species to recover
- Forests are second/third growth; introduced pests



#### Governance

- I propose that:
- There are far too many government units
- There is far too little governance
- Mainers (mostly) like it that way

#### Governance and its Absence

- Politics: ad hoc, reactive with little or no Planning
- Home Rule: hundreds of towns hold land use powers
  - Many don't use them
- State Legislature
  - Minimal Government ideology
  - Industry group power
  - Passive public

#### **Governance Institutions**

- In 2020:
- 483 municipal governments
- 23 cities (10 > 10,000 pop)
- 430 "Towns", 30 "Plantations"
- 387 "Places" less than 2,500 people

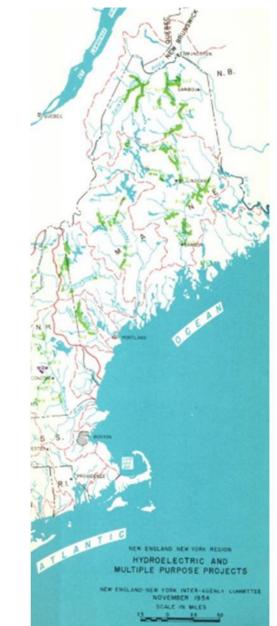


Byron Maine 175 Voters

• What's missing – Counties !

#### Uneasy federalism

- Federal Policies Driven by issues/conflicts in other regions
- Now, State sends Dam decisions to Washington
- Washington funds Sewage Treatment Plants
- Localism: no real priorities set for action
  - Federal pork encourages this
  - York River NSR?
  - Loring NWR???



#### Abdication

- Ignore Trust Duties for the waters & their users
- Delegated enforcement of many rules to levels of government unable to perform, often reluctant "state mandates"
- Hostile to <u>Counties</u> which could do so
- Do we have country's toughest envir. Laws? Not really
- Outsourcing



### Results

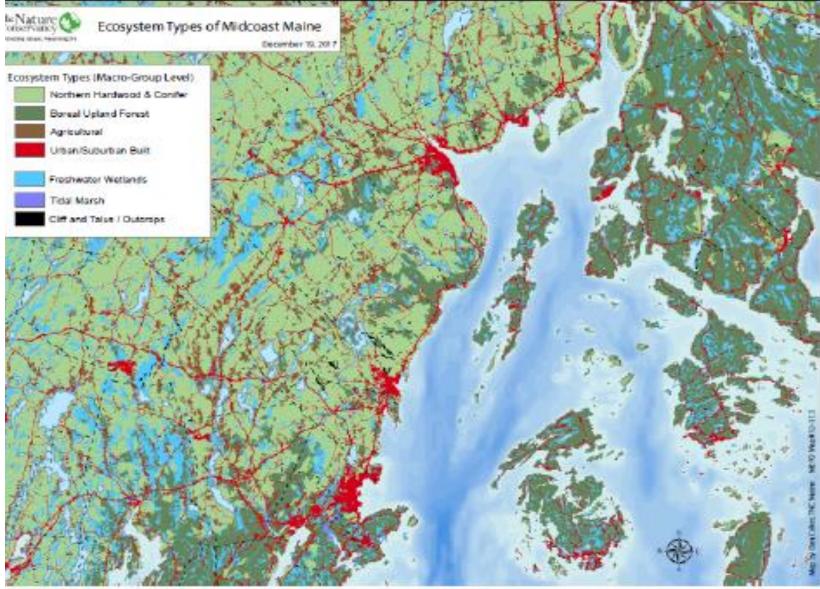
- Overdeveloped Lakeshores & Riverscapes
- Inadequate management of their wastewater and erosion impacts
- 1970's abatement: go after big cities, manufacturers
- Shifting Baselines





# Planned destruction of Rural Landscapes/Lakeshores

- We have built a Giant Sprawl Machine
- Baked in low density sprawl, traffic congestion, and energy waste
- Upping urban/suburban densities fiercely resisted
- Viewed objectively, Maine actually plans for this.
- Worse than unplanned destruction



1/8/2024

Project Share Jan 11 2023

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### **Conflicting Fantasies**

- Solving one problem can create another one] e.g. PFA's
- Public tunes out or resorts to "alternative facts"
- Campaigner model of conservation: works against one big bad guy or to stop something
- Used effectively by resisters of conservation plans too

### Equity

- Equity: Fair ways to pay costs?
- Equity of overall outcomes, or does every single project/program have the be "fair" as all would see it?
- Double standard -- New development held to strict standards;
- Existing development "grandfathered"

#### **Dismal Science: Some Realities**

- Now, have to change behavior of <u>multitudes</u>, not just a few polluters or forest owners
- Federal Piggy Bank is Empty
- Consumers will have to pay for things ignored in past -- user fees or taxes

#### Tourism: Threats to Sustainability

- Mechanization
- Gentrification
- Privatization
- Sprawl
- Congestion
- Leopold: "nothing left to see and fondle"





# Maine is not an island: We are Outsourcing:

- Funding \$\$\$ for Conservation -- NGOs
- More than half our Heating is Oil
- All of our Transportation fuel
- Virtually all materials for solar, wind, batteries
- Much of our building material

#### Example

- If we wanted, we could have effective septic tank Regulation
- Within the existing structure we could empanel County Health Departments which would take up all septic regulation (no more home rule)
- Areas to be defined by Watershed not arbitrary boundaries

# Challenges for managing resources sustainably

- The "Arts" of Politics & Public Administration – Vanishing?
- Educated citizenry how?
- Shrinkage/extinction of independent journalism in mainstream press
- Politics & Governance are not up to the task



## Required Readings if you are Serious about this

- Ted J. Rulseh, Ripple Effect. We're loving our lakes to death. Univ. of Wisconsin Press 2022
- Walter Wells, 1869 Report
- NENYIAC Report, 1957
- As Maine Goes (Bowdoin exhibit)
- Nader's Paper Plantation
- Jerome Daviau, Maine's Lifeblood
- Biographies of Muskie and George Mitch
- Duane Lockard book
- Marc Reisner, Cadillac Desert

